



# Open Data Report

# 2018

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*An annual review & analysis of Jacksonville Sheriff's Office (JSO) data conducted by the Professional Oversight Unit of the Department of Personnel & Professional Standards.*

# 2018 Response-to-Resistance Incidents



## DEFINITIONS

**Response-to-Resistance (RTR) Incident** - Any instance involving a use of force by an officer in the course of his official duties that meets at least one of the following criteria:

- A firearm was discharged;
- An intermediate weapon was used on or against an individual;
- A person or animal was exposed to a chemical agent;
- A Special Weapons & Tactics (SWAT) team member used a specialty weapon in a non-SWAT incident;
- A conducted electrical weapon (CEW) was deployed in 'Probe' or 'Touch-Stun' mode;
- Physical force was used on a subject and the force resulted, or was alleged to have resulted, in any injury, regardless of the severity;
- An injury was observed on a subject following any use of force;
- A ramming maneuver was used on a vehicle;
- An arrestee was rejected admission to the Pre-Trial Detention Facility (PDF) and directed to the hospital due to alleged injuries sustained from a member's response to resistance;
- After an arrestee was granted admission to the PDF, the arrestee alleged an injury was sustained from a member's response to resistance (In these cases, the PDF will notify the approving supervisor listed on the Arrest & Booking Report that such an allegation was made); or
- A supervisor determines an RTR Report is appropriate.

**Use of Force** - The application of an agency-approved technique used to establish the physical control of a subject who is resisting an officer's lawful attempts to take him into custody. The five use-of-force categories are:

- **CEW:** force that involved the use of a conducted electrical weapon (CEW), commonly referred to as a "Taser";
- **Chemical:** force that involved a chemical agent such as Oleoresin Capsicum (OC) Spray;
- **Firearm:** force that involved the use of an agency-issued or agency-approved small arms weapon, such as a rifle or pistol;
- **Intermediate:** force that involved a baton and/or specialty impact weapon; and
- **Physical:** force that involved the use of physical control techniques, restraint devices, transporters, pain compliance, takedowns, and counter-moves.

## OVERALL 2018 FIGURES

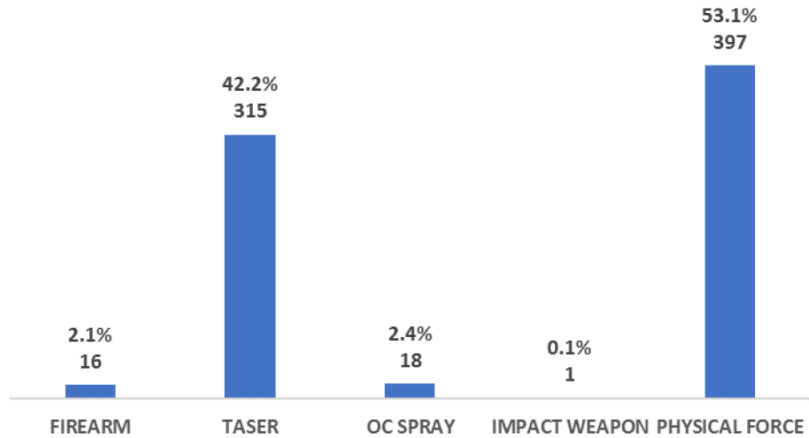
In 2018, there were **509** RTR incidents involving members of the Jacksonville Sheriff's Office (JSO), which includes police officers, corrections officers, and judicial officers. This was an increase of 16.7% over the previous year (In 2017, there were 436 RTR incidents).

JSO LAW ENFORCEMENT ACTIVITY (2018)	
ALL DOCUMENTED CITIZEN INTERACTIONS	836,155
INDIVIDUALS ARRESTED	41,607
RTR INCIDENTS	509
OFFICER SHOOTING OF SUSPECTS	5

5 officer-involved shootings of suspects occurred in 2018. These 5 incidents represent 1 in 185,252 per capita.

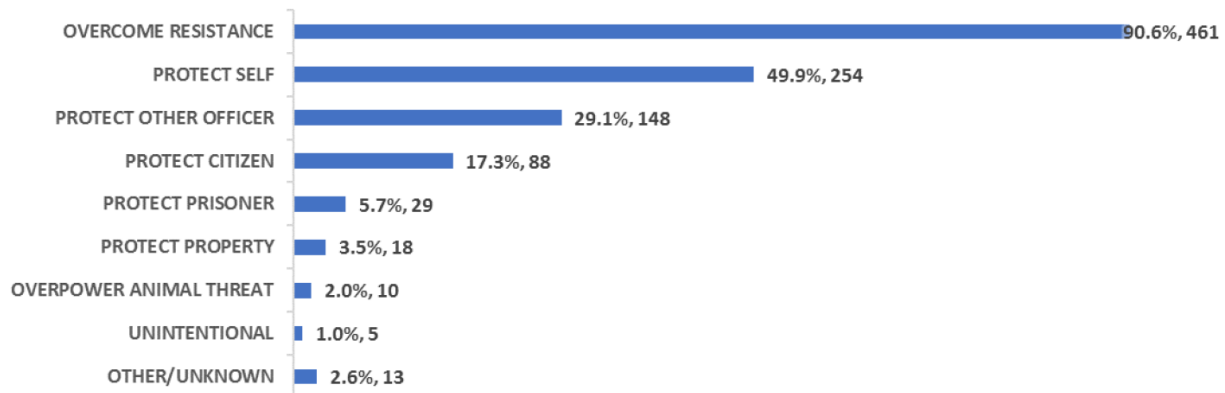
## USE OF FORCE TYPE

The **509** RTR incidents included **747** applications of force. (Some incidents involve multiple applications of force). The majority of uses of force involved either the use of a CEW/TASER (315, or *42.2% of all applications*) or the use of physical force (397, or *53.1% of all applications*).



## REASONS FOR USES OF FORCE

### FORCE USE REASONS



**461** RTR incidents (90.6%) were the result, at least in part, of the need to overcome the resistance of a subject.

**301** RTR incidents (59.1%) were the result, at least in part, of the need for officers to protect themselves or others. *Includes "Protect Self", "Protect Other Officer", "Protect Citizen". "Protect Prisoner" and "Protect Victim & Others"*

## INDIVIDUALS INVOLVED IN RTR INCIDENTS

**Total # of Officers Involved in All Incidents: 634**

**74.8%** of officers had 10 years of experience or less.

**92.6%** of officers were On Duty during the incidents.

**51.4%** of officers were dispatched to scene of incident.

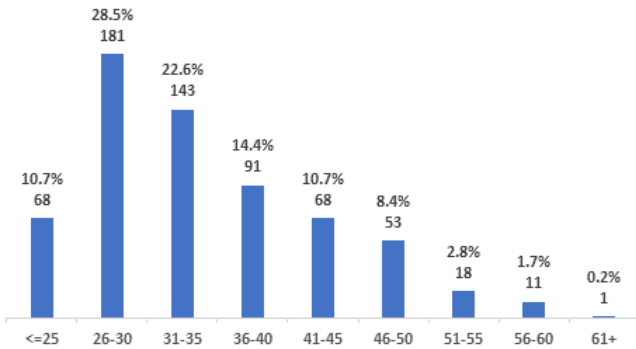
**Total # of Subjects Involved: 485**

**16** subjects were involved in 2 separate incidents.

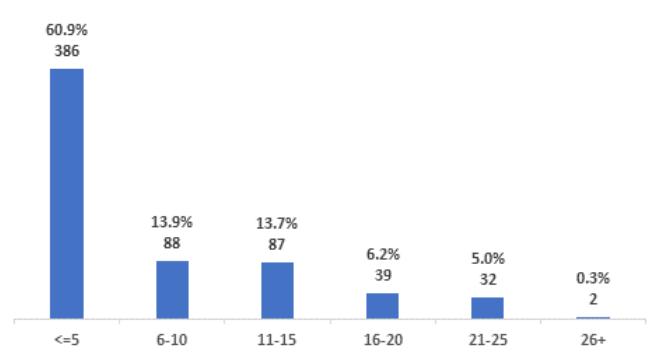
**49.2%** of subjects were 30 years of age or younger.

**4** subjects were fatally shot.

POLICE OFFICERS BY AGE

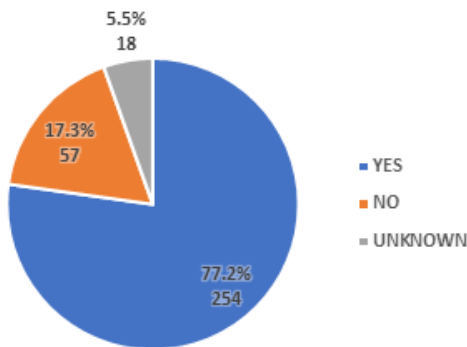


POLICE OFFICERS BY YEARS OF EXPERIENCE

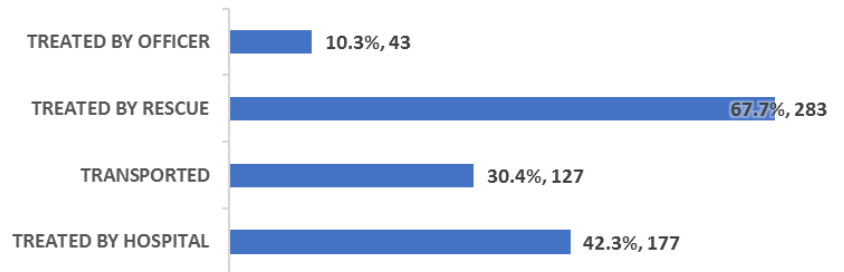


## SUBJECTS INVOLVED IN RTR INCIDENTS

SUBJECTS INJURED BY RTR



USE OF FORCE  
SUSPECTS INJURY TREATMENT



**65.7%** of the **501 subjects** were injured or alleged that they were injured in use-of-force incidents. Officers are required to designate an incident a use-of-force incident if the subject alleges a non-visible injury or reports an injury that was not directly related to the use of force. This provision, which was recently enacted, resulted in the large annual increase in documented subjects on which force was used.

**4** subjects died from injuries sustained from the use of deadly force.

**1** subject was non-fatally shot.

## DOCUMENTATION AND REVIEW OF RTR INCIDENTS

JSO members are required to complete an RTR report following an RTR incident. This report is reviewed by the member's chain-of-command and by the Professional Oversight Unit. Reports are subject to further review by the Director of Personnel & Professional Standards, the RTR Review Board, and/or the Internal Affairs Unit, to ensure compliance with JSO policy and training. The Cold Case Unit responds and investigates all incidents where a firearm was discharged at an individual.

## TRAINING

The department conducts annual training on the use of all types of force, as well as additional training as needed. The JSO Training Academy and the Professional Oversight Unit monitor trends in the agency, as well as in other agencies, to ensure JSO policy and training represents national best practice standards. Training is conducted in a variety of methods, including:

- Basic law enforcement training classes
- Annual in-service training for officers and supervisors
- Monthly roll call training
- Specialized classes offered to officers for advanced training, including *Defensive Tactics* and *Understanding and Articulating RTR Incidents*
- Remedial training for officers who have demonstrated a deficiency in a specific area

A portion of in-service training implemented in 2018 included improved handcuffing techniques to teach officers not to remove their handcuffs from their handcuff pouch until they have a secure grip on the suspect. This training was in part due to the identification of the trend where officers are most often met with resistance when they attempt to physically detain a subject.

## COMPLAINTS AGAINST MEMBERS

Complaints on members of the Jacksonville Sheriff's Office are accepted from any source and forwarded to the Internal Affairs Unit. The Internal Affairs Unit conducts a preliminary review of each complaint and all evidence / documentation associated with the complaint. Complaints involving allegations of misconduct are either forwarded to the member's supervisor for further investigation (when the allegation is of **minor misconduct**) or are investigated by an Internal Affairs Detective (when the allegation is of **serious misconduct**). Based on the results of the investigation, each complaint is given one of the following dispositions:

- **Unfounded** – The administrative investigation determined the allegations were false or were not supported by the facts.
- **Exonerated** – The administrative investigation determined the alleged actions occurred, but were lawful and proper.
- **Not Sustained** – The administrative investigation determined there was insufficient evidence to either prove or disprove the allegation.
- **Sustained** – The administrative investigation determined there was a preponderance of evidence to support a violation of agency rules and/or regulations.

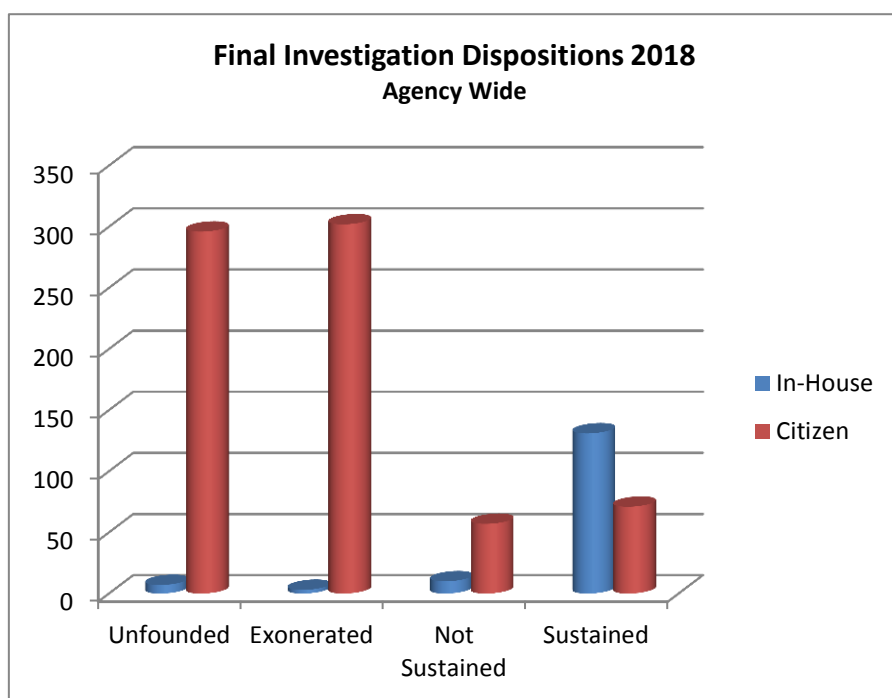
When a complaint is **sustained**, the Sheriff's Office administers corrective and/or disciplinary action to the member, for the purpose of preventing future violations of policy. The scale of corrective and disciplinary actions that follow a sustained complaint, in order from least severe to most severe, are:

- **Remedial Training** – The member is given additional training in an area where he/she has demonstrated one or more deficiencies. Remedial Training can be given in addition to any other form of corrective/disciplinary actions; it is not considered discipline.

- **Informal Counseling** – The member is given a verbal warning regarding the violation(s) of policy. Informal Counseling is not considered discipline.
- **Formal Counseling** – The member is given a written warning regarding the violation(s) of policy. This step is also not considered discipline, but is a more significant course of action than an Informal Counseling.
- **Written Reprimand I** – This is the first official disciplinary step in the scale. The member is given a document that outlines his violation(s) of policy, discusses consequences for future violations, and stays active for three years. Written Reprimands are given when a member has not responded to previous training and/or counseling, but they are also given without any previous corrective actions if the violation is significant enough.
- **Written Reprimand II** – A Written Reprimand II is similar to a Written Reprimand I, but is given for more significant violations of policy.
- **Suspension or Demotion** – When a member has failed to respond to written reprimands or when a member commits an act of serious misconduct, he/she may be suspended without pay or, if the member has achieved supervisory rank, he/she may be demoted to a previously-held rank.
- **Termination** – In situations where a member has committed particularly serious violations of policy, or has committed numerous violations of policy without any improvement in performance, he/she may be separated from the Sheriff's Office.

In 2018, there were **1,164** total complaints received by the Internal Affairs Unit regarding employees (Police, Corrections, and Civilian). Of those 1,164 files, **996** were submitted by citizens and **168** were initiated by a JSO supervisor or other member. Following the preliminary review conducted by the Internal Affairs Unit, **877** of those complaints necessitated further investigation by either the member's supervisor or by the Internal Affairs Unit.

## COMPLAINTS ADMINISTRATIVELY INVESTIGATED IN 2018



**202** (20%) were *Sustained*  
(131 in-house / 71 citizen)

**305** (35%) were *Exonerated*  
(3 in-house / 302 citizen)

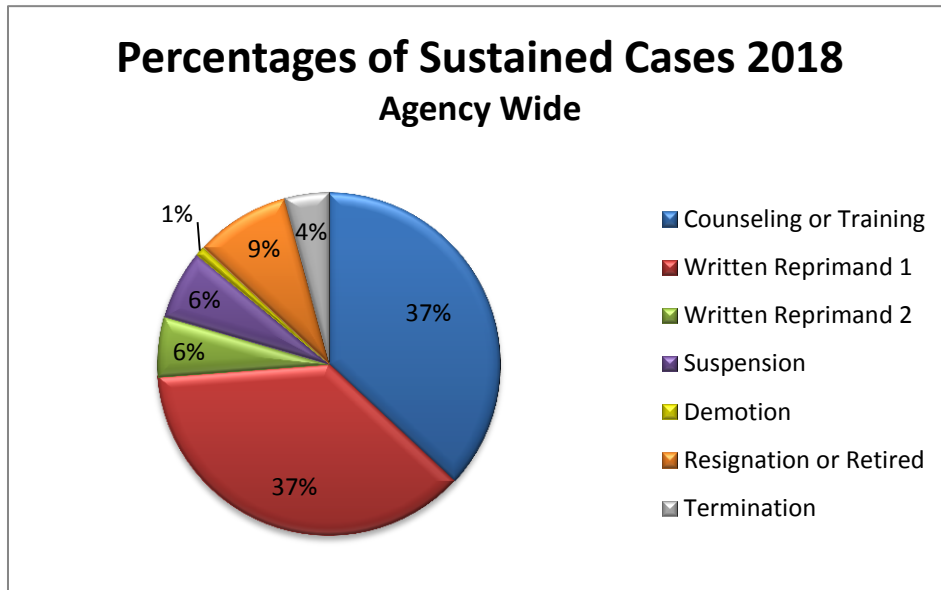
**303** (35%) were *Unfounded*  
(7 in-house / 296 citizen)

**67** (7%) were *Not Sustained*  
(10 in-house / 57 citizen)

Please note: The above statistics equal 877 case investigation dispositions. This includes some investigations from 2016 or 2017 that were JSO Open Data Report 2018

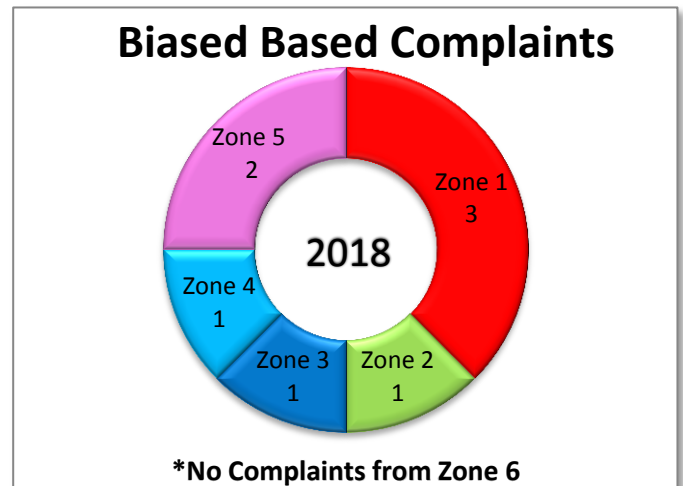
completed in 2018, but will not include complaints that are still active investigations or complaints that did not warrant an administrative investigation.

## CORRECTIVE / DISCIPLINARY ACTIONS FOR SUSTAINED CASES IN 2018



## COMPLAINTS OF BIAS-BASED PROFILING

Complaints that allege any form of bias-based profiling are distinctly monitored so that any trends can be easily identified. Bias-based profiling occurs when, whether intentionally or unintentionally, employees apply their own personal, societal, or organizational biases or stereotypes when making decisions or taking law enforcement action, and the **ONLY** reason for that decision or action is because of a person's race, ethnicity, background, gender, sexual orientation, religion, economic status, age, culture or other personal characteristic, rather than due to the observed behavior of the individual or the identification of the individual being engaged in criminal activity.



The Internal Affairs Unit received **eight (8)** bias-based complaints in 2018. Based on the investigations conducted, all ten of those complaints were given a disposition of *Unfounded* or *Exonerated*.

## COMPLAINTS OF UNNECESSARY FORCE

In 2018, the JSO conducted **68** investigations into allegations of unnecessary use of force. Those investigations resulted in the following dispositions:

- 54 (79%)** cases were classified as *Exonerated*.
- 3 (4.5%)** cases were classified as *Sustained*.
- 8 (12%)** cases were classified as *Not Sustained*.
- 3 (4.5%)** cases were still open as of January 31, 2019.

*\* 35 of the 54 Exonerated/Unfounded cases were not formally investigated based on the initial review of information gathered by Internal Affairs, which clearly showed officers were within policy.*

## **CONCLUSION**

The Professional Oversight Unit (POU) is responsible for overseeing administrative cases related to response-to-resistance (RTR) incidents, JSO-vehicle crashes/incidents, and vehicle pursuits, as well as facilitating the operation of the RTR Review Board, Safety Review Board, Personnel Early Intervention Program, and all process improvement projects for the agency. By having this additional layer of administrative review, JSO can continue to ensure members comply with policy, training, and national standards. During this analysis, no negative patterns or trends in any of these high liability areas were identified. In subsequent years, the Professional Oversight Unit will continue to review incidents and determine if any modifications to training, policy, practices, or equipment are needed.



# 2018 Year in Review



**1,427,079**  
Calls From Citizens

**836,154**

Police/Citizen Interactions



Contacts are created any time JSO officers interact with a citizen, whether called to a scene OR an individual officer comes upon a scene requiring further investigation (on-view).

**475,742**  
Dispatched  
Calls



**360,412**  
Officer  
On-View



**41,607** Arrests

Arrests were made in 5.16% of all Police/Citizen Interactions completed  
(1 in 22 per capita)



**509** Response to Resistance  
Incidents (RTR)

Force was used in 0.63% of Police/Citizen Interactions and  
in 1.2% of all Arrests made.  
(1 in 1,820 per capita)



**5** Officer Involved Shootings of Suspects (OIS)

0.0006% of all Police/Citizen Interactions involved OIS incidents.  
0.01% of all Arrests made included OIS incidents.  
0.98% of all RTR Incidents involved OIS incidents.  
(1 in 185,252 per capita)

**Response to Resistance Incident (RTR):** The incident which involves an application of force.

**Use of Force:** The actual application of force whereby an officer utilizes a within-policy maneuver and/or technique to establish control of the subject(s).

**Methods of Use of Force include:** Taser / Physical / Chemical / Impact / Firearm

March 2019